



Prime Minister's Office
Local Government &
Community Development Division

Kingdom of Tonga

Community Development Plan 2025 - 2028

Kapa Community
Motu District
Vava'u Island

November 2024



Acknowledgment

The development of this Community Development Plans (CDPs) Report was made possible through the leadership and coordination of the Local Government and Community Development Division within the Prime Minister's Office. Their steadfast commitment to strengthening local governance and fostering community empowerment has been central to the success of this initiative.

We gratefully acknowledge the financial support provided by the Australian Government, through the Department of Foreign Affairs and Trade (DFAT), and the International Fund for Agricultural Development (IFAD). Their continued investment in inclusive, community-driven development remains a cornerstone in building resilient and thriving rural communities throughout Tonga.

We offer our sincere thanks to the District and Town Officers for their critical role in coordinating and facilitating the community planning processes. Their dedication ensured strong local participation, ownership, and alignment with community priorities.

Most importantly, we extend our heartfelt appreciation to the communities across Tonga who shared their time, insights, and aspirations in shaping these development plans. Your contributions form the foundation of this report and reflect a collective vision for a stronger, more sustainable future.

We also wish to acknowledge the MORDI Tonga Trust for its invaluable technical assistance and facilitation support throughout the CDP process. Their experience in participatory development and deep-rooted community engagement has greatly enhanced the quality and relevance of the plans presented in this report.





Table of Contents

Community Development Plan Summary	01
Working Group	01
Problems Priorities Matrix	01
Listed in order of Priority	02
Community Group Development Plan 2025 - 2028	02
Community Participatory Planning List	06



Kapa Community Development Plan Summary

1. Faingata’a fefononga’aki (Poor community travelling)

2. ‘Ikai ha fale talitali ‘a e kolo/ Nofo’anga faiako (Lack of community waiting shelter / No teacher quarter)

3. ‘Ikai tu’unga lelei ma’u’anga vai (Poor community water supply)

4. ‘Ikai lelei tu’unga fale hūfanga (Poor condition of the community hall)
5. ‘Uli e ‘ātakai e kolo (Community environmental pollution)

6. Palopalema ‘a e ngoue (Impact to community agricultural farming)

7. ‘Ikai tu’unga lelei mo’ui kakai (Poor community health)

Kapa Community

Working Group 1	Working Group 2
Group Priority Problems 2019	Group Priority Problems Identified 2024
1. Tokakovi hala pule’anga mo e hala ngoue (Substandard public and plantation road)	1. Faingata’a fefononga’aki (Poor community travelling)
2. Mamaha taulanga/ ‘auhia mo e matāfanga/ ‘Ikai ha fale tali fononga (Shallowness of harborside/ land and coastal erosion/ no terminal house)	2. ‘Ikai ha fale talitali ‘a e kolo/ Nofo’anga faiako (Lack of community waiting shelter / No teacher quarter)
3. ‘Ikai ha fale tali fononga (No terminal house) / To e fakalelei’i ‘a e fale hūfanga (Refurbish of evacuation centre) / ‘Ikai ha peito ki he holo fakakolo (No kitchen in the community hall)	3. ‘Ikai lelei tu’unga fale hūfanga (Poor condition of the community hall)
4. ‘Uli e ‘ātakai (maumau fanga monumanu, toileti Tonga, peito faka-Tonga) (Environmental pollution – livestock vendalizations, traditional lavatory and kitchen facility)	4. ‘Uli e ‘ātakai e kolo (Community environmental pollution)
5. ‘Ikai ha falemahaki ofi ‘i motuni (No nearby hospital)	5. ‘Ikai tu’unga lelei mo’ui kakai (Poor community health)
6. Lahi maumau fanga monumanu ‘i ‘uta/ si’isi’i pulopula ngoue/ ‘Ikai ha fale ki he palau (Increase livestock vandalization/ lack of seedlings/ no plough)	6. Palopalema ‘a e ngoue (Impact to community agricultural farming)
7. ‘Ikai ha falenofa’anga ma’ae faiako (No tutors quarter)	7. ‘Ikai tu’unga lelei ma’u’anga vai (Poor community water supply)

Kapa Community Problems Priorities Matrix

Working Group 3								Score	Rank
Priority Problems 2024	1	2	3	4	5	6	7		
1. Faingata’a fefononga’aki (Poor community travelling)		1	1	1	1	1	1	6	1st
2. ‘Ikai ha fale talitali ‘a e kolo/ Nofo’anga faiako (Lack of community waiting shelter / No teacher quarter)			2	2	2	2	2	5	2nd
3. ‘Ikai lelei tu’unga fale hūfanga (Poor condition of the community hall)				3	3	3	7	3	4th
4. ‘Uli e ‘ātakai e kolo (Community environmental pollution)					4	4	7	2	5th
5. ‘Ikai tu’unga lelei mo’ui kakai (Poor community health)						6	7	0	7th
6. Palopalema ‘a e ngoue (Impact to community agricultural farming)							7	1	6th
7. ‘Ikai tu’unga lelei ma’u’anga vai (Poor community water supply)								4	3rd

Kapa Community Listed in order of Priority

Working Group 4
List of Problems already Prioritise
1. Faingata'a fefononga'aki (Poor community travelling)
2. 'Ikai ha fale talitali 'a e kolo/ Nofa'anga faiako (Lack of community waiting shelter / No teacher quarter)
3. 'Ikai tu'unga lelei ma'u'anga vai (Poor community water supply)
4. 'Ikai lelei tu'unga fale hūfanga (Poor condition of the community hall)
5. 'Uli e 'ātakai e kolo (Community environmental pollution)
6. Palopalema 'a e ngoue (Impact to community agricultural farming)
7. 'Ikai tu'unga lelei mo'ui kakai (Poor community health)

Kapa Community Development Plan 2025- 2028

Community Development Plan 2025 - 2028							
Lisi 'o e Palopalema (List of Problems Prioritised)	Ngaahi me'a 'oku ne fakatupunga (Causes)	Ngaahi Uesia (Impacts)	Ngaahi Solova'anga (Possible Solutions)	Ngaahi me'a 'e hoko (Possible Output)	Ngaahi Ola (Possible Outcome)	Fakafe'atungia (Threat)	Kaunga Ngāue (Partners)
1. Faingata'a fefononga'aki (Poor community travelling)	Tokakovi hala pule'anga (Poor community roads) Mamaha uafu (Community wharf too shallow) Feliuliaki e 'ea (Impact of climate change) Mate maama hala (Broken street lights) 'Ikai palani tanu hala 'a e Pule'anga (Lack of any plan road maintenance from Government)	Lahi fehikiliki e kolo (Increase community migration) 'Auhia e fonua (Land erosion) Holo folau'eve'eva (Decline in tourists) Holo tu'unga faka'ekonōmika (Decline community economic) Holo Fakalakalaka e kolo (Poor community development standard)	Kole tokoni me'alele fakakolo (Request support for community vehicle) Tō 'akau ke ta'ofi 'auhia fonua (Tree planting to prevent soil erosion) Kole tokoni tanu hala (Request support for road maintenance) Kole tokoni maama hala (Request support for community street lights)	Ma'u e me'alele (Received community vehicles) Lahi 'akau kuo to ke ta'ofi e 'auhia kelekele (More plants were planted on area to prevent erosion) Lelei 'a e hala pule'anga he kolo (Complete maintenance work for the community road) Lelei e hala ki uafu mo e hala ki Kapa mo 'Otea (Improved community road to the wharf and to of Kapa and 'Otea)	Faka'oto'ofa e kolo (Improved community aesthetic) Fiefa e kolo (Improved community well-being) Manakoa ki he folau'eve'eva (Improved community attractiveness) Foki mai e ngaahi fāmili ki motu (Communities return to the islands) Fakalakalaka e ngaahi ngāue he kolo (Enhance development work in the community)	Feliuliaki e 'ea (Climate Change) Covid 19	Pule fakavahe (District Officer) Kakai e kolo (Community people) 'Ofisa kolo (Town Officer) Kakai kolo i muli (Communities abroad) Fakafafonga Falealea (Parliament Representative) MOI (Ministry of Infrastructure) UN (United Nation) Japan Aid Aus aid Kovana 'o Vava'u (Governor of Vava'u)

Table Continued

Community Development Plan 2025 - 2028							
Lisi 'o e Palopalema (List of Problems Prioritised)	Ngaahi me'a 'oku ne fakatupunga (Causes)	Ngaahi Uesia (Impacts)	Ngaahi Solova'anga (Possible Solutions)	Ngaahi me'a 'e hoko (Possible Output)	Ngaahi Ola (Possible Outcome)	Fakafe'atungia (Threat)	Kaunga Ngāue (Partners)
2. 'Ikai ha fale talitali 'a e kolo/ Nofu'anga faiaiko (Lack of community waiting shelter / No teacher quarter)	'Ikai ha fale talitali kakai 'a e kolo he uafu (No community waiting shelter at the wharf) Si'i ivi fakapa'anga (Lack of funds) 'Ikai ha 'uhila he palepale talitali (No lights at the temporary waiting shed) Si'i kole tokoni (Lack of community support request) Si'i naunau fakatali (Lack of guttering system)	Mahamahaki e kolo (Poor community health) 'Ikai manakoa 'a e fonua (Decline in tourist) Lahi fehikitaki (Increase community migration) Faingata'a e fefononga'aki 'i motu (Difficulty of community travelling in the island)	Kole tokoni fale talitali'anga fononga he uafu (No waiting shelter for the community at the wharf) Kole tokoni pa'anga ki hono fakahoko'aki e langa (Requesting fund for construction work) Kole tokoni naunau ki he fale tali'anga fononga (Request support for construction supplies) Feinga pa'anga (Community fund raise)	Fale talitali fononga kuo langa (Community wharf waiting shelter constructed) Ma'u e pa'anga tokoni (Community support fund received) Ma'u e naunau langa fale (Received building materials)	Faka'ofu'ofa 'a e kolo (Improved community aesthetic) Malu 'a e kakai mei 'uha mo e la'a (Community are secured from rain and sun) Manakoa 'a e kolo (Improved community popularity) Mo'ui lelei 'a e kakai e kolo (Improved community health) Tupulaki faka'ekonōmika (Enhance community economic standard)	Feliuliaki e 'ea (Climate Change) 'Ikai pau kelekele (Land issue) Covid 19	MOI (Ministry of Infrastructure) Kakai e kolo (Community people) Pule'anga (Government of Tonga) 'Ofisa kolo (Town Officer) Pule fakavahe (District Officer) Kainga i muli MOH (Ministry of Health) MORDI (Mainstreaming of Rural Development Innovation)
3. 'Ikai tu'unga lelei ma'u'anga vai (Poor community water supply)	Si'i tanaki'anga vai inu (Lack of drinking water storages) 'Ikai ha vai tupu (No underground water supply well) 'Ikai ha naunau tangike vai (Lack of water fitting for the tanks) Si'i ivi fakapa'anga (Lack of funds) Si'i kole tokoni (Lack of community support request)	Mahamahaki e kolo (Poor community health) Lahi fakamole kumi vai (Increase spending on buying water) Faingata'a e fakahoko ngaahi ngaue langa fakalakalaka ma'ae kolo (Difficulty of implementing development activities in the island) Holo tu'unga fakaako (Decline in children education progress) Mate 'a e ngōue (Crops died from lack of irrigation)	Kole tokoni vili vai (Request support for drilling underground water supply) Kole tokoni tangike vai (Request support for more drinking water tanks) Kole tokoni ma'u'anga vai (Request support for upgrading of community water supply system) Ngāue fakapotopoto'aki 'a e vai (Enhancing community water management skills)	Ma'u e vili vai (Drilling new water bore) Ma'u e tangikē vai (Received water tank storage) Lahi e ma'u'anga vai (Increase number of community water supply)	Mo'ui lelei kakai (Improved community health) Manakoa 'a e kolo (Improved community popularity) Malu fakavai e kakai (Communities are water secured) Tupulaki faka'ekonōmika (Enhance community economic standard) Fiefla 'a e kakai e kolo (Improved community well-being)	Feliuliaki e 'ea (Climate Change) Fakatamaki fakaenatula (Natural disaster) Covid 19	Rotary NZ 'Ofisakolo (Town Officer) Pule'anga (Government of Tonga) NZ-Aid Aus-Aid Kakai kolo (Community people) MORDI (Mainstreaming of Rural Development Innovation) Pule Fakavahe (District Officer) Kakai e kolo 'i muli (Families abroad)

Table Continued

Community Development Plan 2025 - 2028							
Lisi 'o e Palopalema (List of Problems Prioritised)	Ngaahi me'a 'oku ne fakatu-punga (Causes)	Ngaahi Uesia (Impacts)	Ngaahi Solova'an-ga (Possible Solutions)	Ngaahi me'a 'e hoko (Possible Output)	Ngaahi Ola (Possible Outcome)	Fakafe'atungia (Threat)	Kaunga Ngāue (Partners)
4. 'Ikai lelei tu'unga fale hūfanga (Poor condition of the community hall)	Si'i kole tokoni (Lack of community support request) Motu'a fale hūfanga (Community evacuation centre is old and deteriorating) 'Ikai lelei naunau 'a e fale fakakolo (Poor supplies and equipment inside the hall) 'Ikai lelei toileti he holo (Poor toilet facilities in the hall) Si'i ivi fakapa'anga (Lack of funds)	'Ikai malu mo'ui 'a e kakai (Community are not secured during natural disaster) 'Ikai lava fakahoko lelei e ngaahi fakataha fakakolo (Community unable to conduct their community meeting effectively) 'Ikai lava pōako 'a e fānau (Unable to provide school night for children) 'Ikai manakoa 'a e kolo (Community not attractive to tourist)	Kole tokoni naunau langa holo (Requesting construction supplies for the hall) Kole tokoni ke fakalelei e toileti (Requesting support for the upgrading toilet facility for the hall) Feinga pa'anga (Community fund raise)	Ma'u e naunau langa 'o e fale hūfanga (Received building materials for an evacuation centre) Ma'u e pa'anga (Fund received) Fakafou e toileti ki he holo (Upgrading toilet facility for the hall)	Malu mo'ui kakai (Improved community health) Lava fakalelei e ngaahi ako langa hake e tu'unga 'ilo he kolo (The community hall is used to conduct training on for the communities) Fakahoko lelei e ngaahi fakataha 'a e kolo moe ngaahi ngaue langa fakalakalaka ma'ae kolo (Initiate meeting and development empowerment for the community) Talitali leleiage kakai (Ensure secured accommodation for community visitors)	Feliuliaki e 'ea (Climate Change) Putu (Funeral) Faka'au ke tokosi'i ange kakai he kolo (Rapid decline in community population)	Kakai 'i muli (Families abroad) 'Ofisakolo (Town Officer) MOI (Ministry of Infrastructure) Kovana 'o Vava'u (Governor of Vava'u) Aust-Aid NZ-Aid MOH (Ministry of Health) World Bank Pule'anga Tonga (Government of Tonga) Fakafonganga Falealea (Parliament Representative)
5. 'Uli e 'atakai e kolo (Community environmental pollution)	Lahi toileti Tonga (Excessive on-going used of traditional pit latrine toilet) Maumau 'a e fanga monumanu (Livestock damaged in the community) Si'i 'a e naunau pini veve (Lack of rubbish bins) Lahi laku veve (Rubbish littering in the community) 'Ikai ha fakatafe he kolo (No drainage system in community) Vave 'auhia fonua he 'uha lahi (Soil erosion during heavy rains) Lahi fakataka monumanu (Excessive free roaming livestock)	Mahamahaki kakai e kolo (Poor community health) Palaku e kolo (Community look dirty and neglected) Lahi e hiki e kakai mei he kolo (Excessive migration of communities to another place) Faingata'a ke toe fai ha langa fakalakalaka he kolo (Difficulty to enhance development in the community)	Kole tokoni pini veve (Request support for rubbish bin) Kole tokoni 'ā puaka palangi (Request support for upgrade piggery fence) Kole tokoni langa toileti ma'ae ngaahi 'api kei toileti tonga (Request support for upgrade toilet facility for household with traditional pit latrine toilet) Feinga pa'anga (Community fund raise)	Ma'u e pini veve (Received rubbish bins) Langa e 'ā puaka palangi (Construction of upgraded piggery fence) Ma'u toilet fo'ou ma'ae ngaahi 'api nofo'anga (Upgraded toilet facilities for community household) Ma'u e pa'anga (Fund received)	Mo'ui lelei 'a e kolo (Improved community health) Masani 'a e kolo (Improved community aesthetic) Tupulaki 'a e nofo e kolo (Improved community standard of living) Tupulaki faka'ekonōmika (Enhance community economic standard)	Feliuliaki e 'ea (Climate Change) Fakatamaki fakaenatula (Natural disaster) Fakataka 'o e fanga monumanu (Free roaming of livestock in the community)	Kakai kolo (Community people) 'Ofisa kolo (Town Officer) Pule fakavahe (District Officer) Fakafonganga falealea (Parliament Representative) Aus aid Nz aid Japan Aid US Aid Pule'anga Tonga (Government of Tonga) MORDI (Mainstreaming of Rural Development Innovation)

Table Continued

Community Development Plan 2025 - 2028							
Lisi 'o e Palopalema (List of Problems Prioritised)	Ngaahi me'a 'oku ne fakatupunga (Causes)	Ngaahi Uesia (Impacts)	Ngaahi Solova'an-ga (Possible Solutions)	Ngaahi me'a 'e hoko (Possible Output)	Ngaahi Ola (Possible Outcome)	Fakafe'atungia (Threat)	Kaunga Ngāue (Partners)
6. Palopalema 'a e ngoue (Impact to community agricultural farming)	'Ikai ha naunau palau (No tractor attachment equipment) 'Ikai ha naunau fakangōue (Lack of agricultural farming tools) Motu'a 'ā ngōue (Agricultural fence is worn out and aging) Si'i ivi fakapa'anga (Lack of funds) Si'i kole tokoni (Lack of community support request)	Honge 'a e ngōue (Shortage of farming product in the community) Faingata'a ange e ngoue 'i motu ni (More difficult to sustain farming in the island) Mahamahaki kakai 'a e kolo (Poor community health) 'Ikai toe lata mai e kakai ki motu ni (Communities no longer coming to the island)	Kole tokoni naunau 'ā ngōue (Request agricultural fencing) Kole tokoni pulopula ngōue (Request support for agricultural seedling) Feinga pa'anga (Community fund raising) Kole tokoni palau ma'ae kolo (Request support for a community tractor)	Ma'u e palau (Received community tractor) Ma'u e naunau 'ā ngōue (Received fencing supplies) Ma'u e pulopula ngōue (Received agricultural seedlings) Ma'u e pa'anga (Fund received)	Mo'ui lelei kakai kolo (Improved community health) Tupulaki 'ekonōmika (Enhance community economic standard) Malu e ngōue (Community are food secured) Fiefia e kakai (Improved community well-being) Tokolahi kau folau'eve'eva (Improved tourist visiting the island) 'Ikai toe mole pa'anga he fakatau me'akai mei he māketi (Decline spending on agricultural crops from the market)	Feliuliaki e 'ea (Climate Change) Fakataka 'o e fanga monumanu (Free roaming of livestock in the community)	MAFF (Ministry of Agriculture Food and Forestry) Japan Aid Aust Aid NZ Aid UN (United Nation) MORDI (Mainstream of Rural Development Innovation) Pila Farming NISHI Trading
7. 'Ikai tu'unga lelei mo'ui kakai (Poor community health)	Mama'o falemahaki (Hospital located far away) 'Ikai ha falemahaki he kolo (No health clinic in the community) Holo tu'unga sivilaise kakai kolo (Decline in community standard of living) Kovi naunau falemahaki Falevai (Poor supplies in the health clinic in Falevai) Tokosi'i kau ngāue falemahaki (Lack of health clinic staff)	Toe lahiange 'a e mate (Increase death rate) Mahamahaki kakai e kolo (Poor community health) Lahi 'alu faito'o fakatonga (On-going used of traditional medicine) Lahi fehikitaki 'a e kakai koe fiema'u fakafalemahaki (Excessive move of people from the community due medical health need)	Kole naunau first aid ki he ngaahi 'api (Request support of first aid kit for all household) Fakahoko ha ngaahi ako first aid (Conduct community training on first aid) Tokoni e Pule'anga ki hono fakalelei'i vahenga e kau toketā mo e neesi (Government to enhance pay scale for health care workers)	Tufa e first aid kit ki he ngaahi 'api (Distribution of first aid kit supplies to the communities) Lelei ngaahi ako ki he first aid (Conducting training on First Aid program to the communities) Lava hono fakalelei'i e vahenga e kau ngaue falemahaki (Enhanced pay scale of health care workers)	Mo'ui lelei kakai e kolo (Improved community health) Toe si'i fakamole (Decline in community spending on food items) Tokosi'i fehikitaki (Decline in community migrated) Fakalakalaka e tu'unga 'o e nofo (Improved community standard of living)	Feliuliaki e 'ea (Climate Change) Fakataka 'o e fanga monumanu (Free roaming of livestock in the community)	MOI (Ministry of Infrastructure) Pule'anga Tonga (Government of Tonga) Kainga 'i muli (Families abroad) Aus aid Japan aid UN (United Nation) MOH (Ministry of Health) MORDI (Mainstreaming of Rural Development Innovation)



Kapa Community Participatory Planning List

Group Participant list				
Sione Tupou	Lupe Pepa	Malakai Palavi	Selu 'Asitomani	Paea he Lotu Ngu
Rose 'Asitomani	Fane Tupou	'Ahotā'e'iloa Pepa	'Ingilisi 'Asitomani	Sipinga Masi
Naomi Napa'a	Tupou Pepa	Sinitalela Pangai	Sione Pangai	Nohealani Makihele
Fatai Tupou	Seionala Tupou	Halamehi 'Asitomani	Falemaka Napa'a	

For further information please contact:

Prime Minister's Office, Local Government and Community Development Division,
St George Building, Level 3, Nuku'alofa, Kingdom of Tonga

Email: localgovt@tongagov.to

Or

Mainstreaming of Rural Development Innovation (MORDI) Tonga Trust,
Vaha'akolo Road, Haveluloto, Nuku'alofa, Kingdom of Tonga

Telephone: +676 24354 Email: admin@morditonga.to

